Message Text

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IO/IEP:RAPOOLE
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PPC/IA(AID):MSCHUWEILER(SUBS)
L:EKERLEY (DRAFT)
L:SCHWEBEL (INFO)
BIC(COMMERCE):TFIEDLER(INFO)
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VIENNA FOR UNIDO MISSION

ILAB (LABOR):BWHITE (INFO) EUR/SOV:WKUSHLIS (PHONE)

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TAGS: UNIDO, EIND, OCON, PORG

SUBJ: IGC-V DELEGATION INSTRUCTION NO. 4: WITHDRAWAL FROM MEMBERSHIP, AMENDMENTS TO THE CONSTITUTION, ASSESSMENT, AND POLITICALLY-MOTIVATED SUSPENSION OR LIMITED OFFICIAL USE

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EXPULSION

1. WITHIN THE GUIDELINES OF THE STRATEGY PAPER SIGNED MARCH 1, 1977 THE DELEGATION TO IGC-V (VIENNA, MARCH 7 - APRIL 2) SHOULD SEEK THE FOLLOWING OBJECTIVES ON THE SUBJECT ISSUES. DEPT RECOMMENDS FOLLOWING TACTICS.

2. WITHDRAWAL FROM MEMBERSHIP: THE FOLLOWING FOUR TEXTS ARE ON THE TABLE FOR CONSIDERATION:

U.S. TEXT

--WITHDRAWAL TAKES EFFECT IMMEDIATELY, FINANCIAL OBLIGATIONS CONTINUE FOR FISCAL PERIOD DURING WHICH MEMBER WITHDRAWS.

CANADA TEXT

--WITHDRAWAL TAKES EFFECT LAST DAY OF FISCAL PERIOD OF MOST RECENTLY ADOPTED BUDGET.

GROUP B TEXT

-- WITHDRAWAL TAKES EFFECT AT END OF FISCAL YEAR FOLLOWING

THAT DURING WHICH NOTICE GIVEN.

G-77 TEXT

-- WITHDRAWAL TAKES EFFECT TWO YEARS AFTER FILING INSTRUMENT OF DENUNCIATION.

THE U.S. OBJECTIVE IS A TEXT ALLOWING A MEMBER TO WITHDRAW WITHIN A RELATIVELY SHORT PERIOD WITH DEFINED FINANCIAL OBLIGATIONS, THEREBY SETTING UP MORE CREDIBLE THREAT OF WITHDRAWAL OR FINANCIAL WITHHOLDING AS LEVERAGES ON POLICY. RECOMMENDED TACTIC FOR THE U.S. DEL IS NOT TO ENTER ANY NEGOTIATION TO TRADE-OFF U.S. OR CANADIAN POSITION, WHICH ARE SIGNIFICANTLY BETTER THAN GROUP B OR G-77 POSITIONS, UNTIL LATE IN THE IGC-V, IF EVER. LIMITED OFFICIAL USE

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3. AMENDMENTS TO THE CONSTITUTION:

THE U.S. OBJECTIVE IS TO NEGOTIATE AN ARTICLE 20 WHICH WILL MAKE IT VIRTUALLY IMPOSSIBLE TO SUBJECT THE U.S. WITHOUT OUR CONSENT TO AMENDED PROVISIONS ON PROCEDURES FOR ADOPTION OF THE PROGRAM BUDGET, FINANCING OF TECHNICAL ASSISTANCE PROGRAMS AND PROGRAM SUPPORT COSTS, AND ASSESSMENT. RECOMMENDED TACTIC FOR U.S. DEL IS TO FINALIZE THE AMENDMENT ARTICLE (ARTICLE 20) ONLY AFTER THE THREE ISSUES MENTIONED ABOVE HAVE BEEN RESOLVED. THE IMPORTANCE OF ARTICLE 20 WILL DEPEND ON WHAT IS NEGOTIATED ON THE PROVISIONS RELATED TO THESE ISSUES. ONE APPROACH WOULD BE A TEXT FOR PARAGRAPH 3 OF ARTICLE 20 ALONG THESE LINES: AMENDMENTS TO ARTICLE 8, 10, 11, OR 12 SHALL ONLYBE BINDING ON THOSE MEMBERS THAT HAVE DEPOSITED AN INSTRUMENT OF RATIFICATION, ACCEPTANCE OR APPROVAL THEREOF..

4. ASSESSMENT:

THE U.S. OBJECTIVE IS TO NEGOTIATE AN ASSESSMENT FORMULA UNDER WHICH THE U.S. WOULD NOT BE ASSESSED MORE THAN 25 PERCENT OF THE TOTAL BUDGET, THUS TYING THE ASSESSMENT SCALE TO THE UN FORMULA. RECOMMENDED TACTIC FOR U.S. DEL IS TO MAINTAIN A) 25 PERCENT MAXIMUM, B) AMENDMENT PROVISIONS TO PROTECT IT, AND C) SANCTION ON LOSS OF VOTE FOR BEING IN ARREARS IN PAYMENT.

REMIND DELEGATIONS, IF NECESSARY, OF HISTORY OF 25 PERCENT CEILING ESTABLISHED IN UNGA AND NEAR IMPOSSIBILITY OF SENATE RATIFYING UNIDO CONSTITUTION WITHOUT THESE SIMILAR PROVISIONS.

5. POLITICALLY-MOTIVATED SUSPENSION OR EXPULSION: THE U.S. OBJECTIVE IS TO NEGOTIATE PROCEDURES WHICH WILL MAKE SUSPENSION OR EXPULSION OF MEMBERS DEPENDENT LIMITED OFFICIAL USE

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UPON PRIOR ACTION BY THE SECURITY COUNCIL. POSSIBLE TEXT COULD READ ALONG LINES THAT ACTION ON SUSPENSION OR EXPULSION SHALL BE TAKEN ONLY AFTER ACTION HAS BEEN TAKEN BY THE UN IN ACCORDANCE WITH ARTICLE 5 AND 6 OF THE UN CHARTER. RECOMMENDED U.S. TACTIC IS TO TREAT SUSPENSION AND EXPULSION AS LEGAL ISSUES SEPARATELY FROM ALL OTHER ISSUES.

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